

Message Text

PAGE 01 NATO 05439 122128Z

70

ACTION EUR-25

INFO OCT-01 ISO-00 INRE-00 NSCE-00 SSO-00 USIE-00 CIAE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01

PRS-01 SPC-03 SS-20 ACDA-19 IO-14 NEA-10 TRSE-00

SAJ-01 EB-11 AEC-11 OMB-01 NIC-01 EURE-00 DRC-01 /157 W

----- 103344

O 121920Z NOV 73

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 2634

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY VIENNA IMMEDIATE

AMEMBASSY BONN IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 5439

E.O. 11652: GDS 12-31-81

TAGS: PARM, NATO

SUBJ: MBFR: PRE-REDUCTION STABILIZING MEASURES

VIENNA FOR USDEL MBFR

REF: A) STATE 222698; B) STATE 222697

BEGIN SUMMARY: MISSION PRESENTED U.S. VIEWS (REFTELS)
ON STABILIZING MEASURES AT NOVEMBER 12 SPC MEETING. FRG REP
SAW U.S. APPROACH AS EFFORT TO BURY CONCEPT OF PRE-REDUCTION
MEASURES, WHILE UK REP THOUGHT THAT U.S. POSITION WOULD BE
MORE CONGENIAL TO LONDON'S THINKING. COMMITTEE WILL MEET
AGAIN ON NOVEMBER 14, IN EFFORT TO REACH AGREEMENT ON THE
SUBSTANTIVE CONTENT OF COLLATERAL MEASURES IN ALLIED FRAMEWORK
PROPOSAL. ACTION REQUESTED: GUIDANCE ON RESPONSE TO CANADIAN
AND UK QUESTIONS (PARAS 2 AND 3 BELOW) ON WHETHER U.S. IS WILLING
TO ARGUE FOR PRE-REDUCTION IMPLEMENTATION OF STABILIZING
SECRET

PAGE 02 NATO 05439 122128Z

MEASURES. END SUMMARY.

1. IN RESPONSE TO NUMEROUS INQUIREIES, U.S. REP MADE
FOLLOWING COMMENTS IN ARGUING FOR U.S. PROPOSALS CONTAINED

REFTELS:

A) IN RESPONSE TO FRG COMPLAINT THAT U.S. WAS TRYING TO "BURY" CONCEPT OF PRE-REDUCTION MEASURES, U.S. REP STATED THAT NEW U.S. PAPERS MADE SPECIFIC REFERENCE TO PARA 51 OF C-M(73)83 -- WHICH NOTES THAT ALLIES WILL MAKE A DETERMINATION LATER ON WHETHER A PRE-REDUCTION AGREEMENT IS FEASIBLE -- AND CONTAINED NOTHING WHICH WOULD EXCLUDE THE POSSIBILITY OF APPLYING THESE MEASURES BEFORE REDUCTIONS.

B) IN FACT, U.S. WAS SUGGESTING THAT STABILIZING MEASURES BE INCLUDED AS THE FIRST MAJOR SECTION OF ALLIED FRAMEWORK PROPOSAL AND BE THE FIRST MAJOR ELEMENT OF ALLIES' DETAILED SUBSTANTIVE PRESENTATIONS. VARIOUS PERMUTATIONS OF TIMING WERE POSSIBLE, BUT ALLIES WOULD NEED SOVIET RESPONSE BEFORE KNOWING WHAT WOULD BE FEASIBLE.

C) ALTHOUGH U.S. PAPER SUGGESTED THAT TITLE BE CHANGED TO "STABILIZING MEASURES," IT DID NOT CALL FOR ANY MAJOR SHIFT IN ALLIED TACTICS. IN FACT, IF ALLIES WERE TO PUT FORWARD A SEPARATE CATEGORY OF MEASURES (E.G. SUBPARA (I), PARA 23, OF COM(73)83), AND SOVIETS REJECTED IT, ALLIED ABILITY TO RE-INTRODUCE THESE MEASURES LATER WOULD BE MORE LIMITED.

D) AS FOR ACTUAL TEXT ON STABILIZING MEASURES WHICH ALLIES WOULD INCLUDE IN FRAMEWORK PROPOSAL, U.S. REP CITED FOUR MEASURES LISTED IN PARA 5 A (1) OF REF A (EXCEPT, OF COURSE, PARENTHETICAL REFERENCE IN MEASURE I TO BERLIN ASPECT).

2. CANADIAN REP ASKED WHAT ALLIED RESPONSE SHOULD BE TO DIRECT QUESTION FROM SOVIETS AS TO WHEN STABILIZING MEASURES WOULD BE IMPLEMENTED. (COMMENT: REQUEST GUIDANCE ON THIS POINT. WOULD U.S. BE PREPARED TO MAKE A CASE AT LEAST INITIALLY FOR APPLYING THESE MEASURES PRIOR TO REDUCTIONS? OR WOULD WE SAY SPECIFICALLY THAT WE COULD ENVISAGE THESE AS APPLYING EITHER PRIOR TO OR TOGETHER WITH REDUCTIONS? END COMMENT.)

SECRET

PAGE 03 NATO 05439 122128Z

3. UK REP SAID THAT NEW U.S. FLEXIBILITY ON TIMING OF STABILIZING MEASURES WOULD PROBABLY MAKE THEM GO DOWN SOMEWHAT MORE EASILY IN LONDON. HE ALSO ASKED U.S. REP WHEN ALLIES WOULD RECEIVE ADDITIONAL VIEWS PROMISED IN U.S. PAPER ON MEASURES II AND III OF PARA 29 (PARA 5 A (2), REF A) AND ON SPECIFIC WORDING FOR MEASURE III (PARA 3, REF B). (COMMENT: MISSION WOULD APPRECIATE GUIDANCE ON THESE TWO QUESTIONS. WITH RESPECT TO LATTER QUESTION, DOES WASHINGTON ENVISAGE CHANGING SPECIFIC WORDING FOR THIS MEASURE AS IT WOULD BE REFLECTED IN FRAMEWORK PROPOSAL, OR DOES REFERENCE TO NEW WORDING APPLY TO SUBSEQUENT STAGE WHEN ALLIES WOULD BEGIN TO ELABORATE ON THEIR PROPOSED MEASURES? END COMMENT.)

4. MILITARY COMMITTEE REP (SMITH) COMMENTED HELPFULLY THAT FROM MILITARY STANDPOINT, IT WAS NOT OF MAJOR IMPORTANCE WHETHER MEASURES WERE PROPOSED AS COMING BEFORE REDUCTIONS OR AS ACCOMPANYING REDUCTIONS. IT WAS IMPORTANT, HOWEVER, TO PUT STABILIZING MEASURES FORWARD AS A WHOLE AND NOT PIECEMEAL. THESE MEASURES WERE VITALLY IMPORTANT TO THE MILITARY ACCEPTABILITY OF REDUCTIONS.

5. ALLIED REPS AGREED TO SEEK URGENT INSTRUCTIONS ON NEW U.S. PROPOSALS, SPECIFICALLY ON THE FOLLOWING QUESTIONS: CAN ALLIES AGREE TO PUT FORWARD STABILIZING MEASURES IN FRAMEWORK PROPOSAL WITHOUT SPECIFYING WHETHER THEY WOULD COME BEFORE OR ACCOMPANY REDUCTIONS? WOULD THESE MEASURES APPLY TO U.S. AND SOVIET FORCES ONLY, TO U.S. AND SOVIET FORCES WITH POSSIBILITY OF ACCESSION BY OTHERS, OR TO ALL OTHER PARTICIPANTS? ARE MEASURES THEMSELVES SUBSTANTIVELY ACCEPTABLE? SHOULD MEASURES II AND IV BE PUT FORWARD AT THE OUTSET ONLY IN CSCE CONTEXT? AREA OF APPLICATION?

6. DUTCH REP COMMENTED THAT IT WAS UNLIKELY THAT ALLIES WOULD BE ABLE TO COME UP WITH SIGNIFICANTLY DIFFERENT ANSWERS TO THESE QUESTIONS, WITH WHICH ALLIES HAVE BEEN GRAPPLING FOR A LONG TIME. CANADIAN, UK AND U.S. REPS CONSIDERED, HOWEVER, THAT PUTTING THESE QUESTIONS ANEW TO CAPITALS MIGHT POSSIBLY PROVIDE GREATER FLEXIBILITY IN CERTAIN NATIONAL POSITIONS.

7. COMMITTEE WILL MEET ON AFTERNOON OF NOVEMBER 14 AND, IF
SECRET

PAGE 04 NATO 05439 122128Z

NECESSARY, MORNING OF NOVEMBER 15 ON SUBSTANTIVE CONTENT OF RELATED MEASURES IN FRAMEWORK PROPOSAL, IN ORDER TO PROVIDE BASIS FOR CHAIRMAN'S REPORT TO COUNCIL MEETING ON NOVEMBER 16. COMMITTEE AGREED THAT AD HOC GROUP SHOULD WORK IN PARALLEL TO PREPARE ACTUAL TEXT OF ALLIANCE FRAMEWORK PROPOSAL, WHICH COMMITTEE HOPED WOULD ALSO BE AVAILABLE IN TIME FOR REVIEW BY NAC. COUNCIL WOULD THEN BE IN A POSITION ON NOVEMBER 16 TO APPROVE ALLIANCE FRAMEWORK TEXT, ADDING TO IT ANY NEW AGREED ELEMENTS EMERGING FROM SPC DISCUSSION. RUMSFELD

SECRET

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 02 APR 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 12 NOV 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: mcintyresh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973NATO05439
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS 12-31-81
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731165/abqcedgc.tel
Line Count: 152
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A) STATE 222698; B) STATE 222697
Review Action: RELEASED, APPROVED
Review Authority: mcintyresh
Review Comment: n/a
Review Content Flags:
Review Date: 13 JUL 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13-Jul-2001 by boyleja>; APPROVED <20-Aug-2001 by mcintyresh>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR: PRE-REDUCTION STABILIZING MEASURES
TAGS: PARM, NATO
To: STATE
SECDEF INFO VIENNA
BONN
LONDON
USNMR SHAPE
USCINCEUR
Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005